

Global Compact for Safe, Orderly Regular Migration (GCM): From Process to Substance



المنظمة الدولية للهجرة
وكالة الأمم المتحدة للهجرة

International Organization for Migration
The UN Migration Agency

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**LAS Ordinary Meeting of Arab Regional Consultative Process on
Migration and Refugees Affairs
07th May 2018, Cairo, Egypt**

19TH SEPTEMBER, 2016 UN HIGH LEVEL MEETING ON REFUGEES AND MIGRANTS

First time Heads of States came together to discuss, at a global level, within the UN General Assembly, issues related to migration and refugees.

Political message/bold commitments:

- Commitment to launch a process to develop a Global Compact on Refugees;
- Commitment to launch a process to develop a Global Compact on Migration;
- A suggestion to develop non-binding principles and guidelines on migrants in vulnerable situations;
- Welcomed IOM as a related agency to the UN



ALONG THE WAY

- A. **International Conference on Population and Development: Chapter 10 (Cairo, 1994)**
- B. International Dialogue on Migration (2001);
- C. International Agenda for Migration Management - Bern Initiative (2003);
- D. **Geneva Migration Group/Global Migration Group (2005);**
- E. Regional Consultative Processes (1986-and continuing);
- F. UNGA High-level Dialogues on International Migration and Development (2007, 2013);
- G. Global Forum on Migration and Development (GFMD, 2007)



THE GCM: WHY IS IT IMPORTANT?

- An historic opportunity for the international community to:
- Move away from reactive approaches to migration governance
- Identify concrete measures so that **migration is by choice, not necessity**;
- Encourage beneficial action for both migrants and states alike
 - e.g. increased access to regular migration channels, family reunification, cooperation on return,
 - stronger measures to counter racisms & xenophobia and counter trafficking and smuggling;
- The GCM is determined by states through a multi-stakeholder, states led process, governed by the Modalities Resolution



MODALITIES FOR THE DEVELOPMENT OF THE GLOBAL COMPACT ON MIGRATION - PHASES

Phases of the GCM process as per the Modalities:

Phase I: April – November 2017 – Consultations phase
thematic sessions, etc.

Phase II: **Stocktaking – November 2017 – February 2018**

Preparatory Stocktaking meeting, Mexico, 4-6 December
SG report – January 2018

Phase III: **Intergovernmental Negotiations – February – July 2018 (all in NY)**

- 5 February 2018: Zero draft of GCM presented by co-facilitators
- 5 March 2018: Zero draft Plus
- 26 March 2018: Draft Rev 1
- Feb, March, April, May, June and July: 3 – 5 days per month of negotiations

**Adoption of the GCM at an intergovernmental conference: 10 -11 December
2018, Morocco**

CONSULTATIONS AT A GLANCE

- Six thematic sessions held in Geneva, New York and Vienna
- Two multi-stakeholder hearings chaired by President of the General Assembly
- Five regional consultations held by UN Regional Economic Commissions with IOM technical and policy support
- Seven regional civil society consultations, convened with IOM assistance
- 52 national multi-stakeholder consultations across the globe, with IOM support.
- Dedicated RCP meetings on the GCM: 7th IOM Global meeting of RCPs, October 2017

STOCKTAKING

- Stocktaking meeting held in Puerto Vallarta, Mexico, 4-6 December 2017
- Reaffirmation of political commitment to the process
- Agreement that the GCM must place migration in a positive context, one in which the benefits of migration to individuals, societies, countries, regions, and the world, are made abundantly clear
- GCM must address:
 - The development potential of migration; and
 - Ensuring the protection of the rights of all migrants.
- Importance of comprehensive, well-coordinated migration policies
 - Tools such as IOM's MIGOF and MGI can be of assistance

- Released 11 January 2018
- Four fundamental points:
 - Challenge of maximizing benefits, not preoccupying too much as to risks
 - Strengthen rule of law
 - Security matters
 - Migration should never be an act of desperation
- Large focus on legal pathways, irregular migration, returns
- Mixed flows and vulnerable migrants

- Strong focus on empowerment of women and girls
- Importance of sub-national governments, whole-of-government approaches
- Current UN approach to migration is fragmented
- SG to commence internal consultations on how the UN should approach migration, alongside broader UN reform
- Member States will decide on architecture for follow up and review of the GCM
- Proposal: two-tier approach – annual meeting, and high-level conference every five years
- Importance of linkages to SDG agenda

OVERALL IMPRESSIONS – DRAFT REV 1

- Prepared by the Co-facilitators – Ambassadors of Switzerland and Mexico to the UN in New York. Informed by the consultations phase, stocktaking meeting, SG’s report. Released on 26 March 2018 in NY.
- 22 Broad Objectives to achieve Safe, Orderly and Regular migration, under which specific actionable commitments are proposed.
- Wide range of stakeholders to pursue the 22 objectives, calling for a Whole of Government and Whole of Society Approach to Migration Governance.
- Highlights the importance of people-centered, the importance of gender and children sensitive approaches.
- The importance of data to well-informed policies is noted as is the necessity of Global Migration Data Portal to maintain & disseminate accurate & timely data.

Presentations:

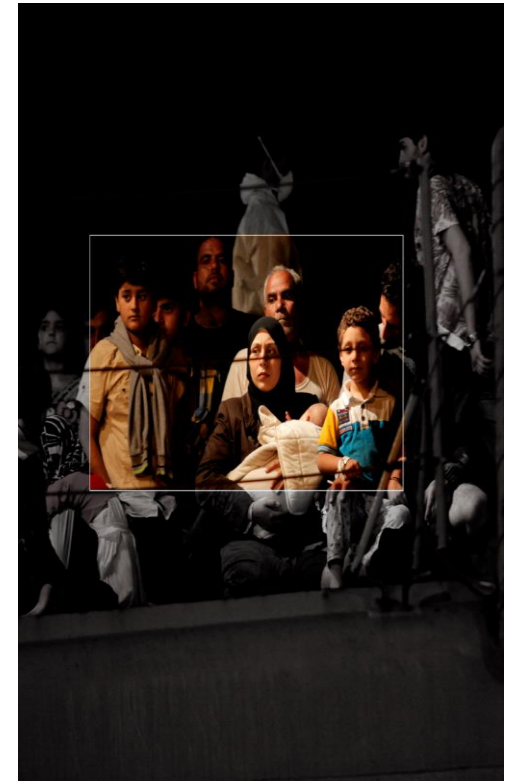
- 5 February Co-Facilitators Presentation of Zero Draft – New York
- 16 February Co-Facilitators Presentation of Zero Draft – Geneva

Negotiations (in NY):

- 20 February 2018 and 22-23 February 2018
 - 12-15 March 2018
 - 3-6 April 2018
 - 14-18 May 2018
 - 4-8 June 2018
 - 9-13 July 2018
- GCM to be adopted at Intergovernmental conference, 10-11 December 2018, Morocco

VISION FOR THE GCM

- Includes a clear recognition of migration as both inevitable and necessary
- Acknowledges the overall positive nature and contribution of migrants to societies
- Respects state discretion to determine who may enter their countries consistent with the requirements of international law
- Provides for a future in which migration takes place as a matter of genuine choice rather than desperate necessity



VISION FOR THE GCM

- Forward- looking and practical
- A long term vision and road map
- Address migration in all its dimensions and aspects, including humanitarian, developmental, human rights related, climate change and others
- Contain short, medium and long-term objectives, including:
 - Actionable commitments
 - Means of implementation, and
 - Framework for follow-up and review
- Foster and rely on partnerships
- Use evidenced-based and whole of government & society approaches

INPUT FROM ISCMs / RCPs

- The New York Declaration recognizes pioneering role of RCPs and other inter-state consultation mechanisms on migration (ISCM)
- Diverse in terms of initiatives, such as the GCM
- Geographic scope and thematic focus, forums, such as those here today have proven to be effective at enabling dialogue and joint work on migration issues, at building broader consensus on migration practices, approaches and systems, as well as reaching greater alignment of the levels of national capacities to manage migration
- RCPs have played a critical role in shaping migration governance at the national and regional levels, building a solid foundation for international cooperation and global
- As key elements of the migration governance architecture, they can be expected to play an important role in the implementation of the GCM

THE 7TH GLOBAL MEETING OF REGIONAL, INTER-REGIONAL AND GLOBAL CONSULTATIVE PROCESSES ON MIGRATION (GRCP 7)

- Date / Place: 10 - 11 October 2017, Geneva, Switzerland
- Theme: “Inter-state Consultation Mechanisms on Migration and the Global Compact for Safe, Orderly and Regular Migration.”
- Participants: 22 ISCMs, & their regional partners: including ARCP
5 Regional Economic Organizations (REOs) &
5 UN Regional Commissions (UN RCs).
Session with non state actors; sess. with co-facilitators and SRSG
- Pre - GRCP7 Survey feedback from 27 entities:
20 ISCMs, 4 UN RCs, 3 REOs on good practices & recommendations for GCM.
- GRCP7 Survey summary submitted for consideration during the stock-taking phase.
- Agenda: what inputs by RCPs to GCM (by region & partnership); follow up & review
- Meeting highlights → 10 recommendations which highlight the areas of convergence across all regions

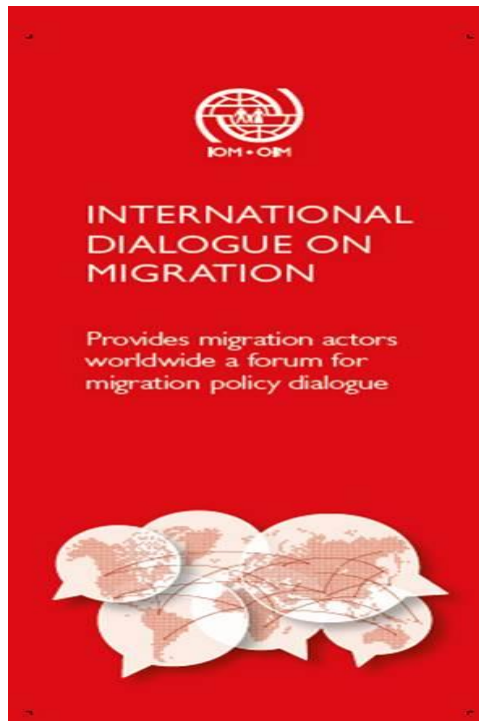
10 GRCP RECOMMENDATIONS

5 CROSS REGIONAL ON GCM - 5 ON FOLLOW UP & IMPLEMENTATION

- *Recognize and reinforce the role of inter-state cooperation mechanisms as critical for implementation SDGs*
- *Ensure alignment and complementarity between GCM and relevant global frameworks, especially the 2030 Agenda*
- Uphold the human rights of all migrants irrespective of migratory status, with focus on migrants in vulnerable situations
- Promote social integration and social inclusion
- Combat racism, discrimination and xenophobia and promote a positive image of migrants
- Facilitate regular and combat irregular migration
- Enhance collection & analysis of migration data & promote data exchange

- Invited to contribute to both implementation and follow-up and review stages through:
 - exchange of implementation experiences,
 - further fostering of multi-stakeholder partnerships around specific policy issues,
 - provision of data, best practices, recommendations related to global compact implementation.
- will feed into the International Migration Review Forum and the Regional Migration Review Fora.
- are indirectly referred to under:
 - Objective 6 (recruitment and work),
 - Objective 14 (consular protection),
 - Objective 18 (skills, qualifications), and
 - Objective 19 (migrants' contribution to sustainable development).

A forum for policy dialogue launched at
IOM's 50th anniversary in 2001



2017 IDM on GCM (GA resolution 71/280 on modalities)

- **18-19 April 2017 UN HQ, New York**
- **18-19 July 2017 UN Geneva**
- **+ 700 participants** from governments, UN, IOs, NGOs, academia, diaspora

OUTCOME OF IDM 2017

Good practices & concrete recommendations from participants: IDM Red Book 27 report - input to the stock taking in Puerto Vallarta

THE INTERNATIONAL ORGANIZATION FOR MIGRATION IS COMMITTED TO THE PRINCIPLE THAT HUMANE AND ORDERLY INTERNATIONAL MIGRATION DIALOGUE BENEFITS MIGRANTS AND ON MIGRATION SOCIETY IOM ASSISTS IN MEETING THE GROWING OPERATIONAL CHALLENGES OF MIGRATION MANAGEMENT STRENGTHENING INTERNATIONAL COOPERATION ON AND GOVERNANCE OF MIGRATION: ADVANCES TOWARDS THE ADOPTION OF A GLOBAL COMPACT FOR SAFE, ORDERLY AND REGULAR MIGRATION UNDERSTANDING OF IN 2018 MIGRATION ISSUES ENCOURAGES SOCIAL AND ECONOMIC DEVELOPMENT THROUGH MIGRATION UPHOLDS THE HUMAN DIGNITY AND WELL-BEING OF MIGRANTS



Recommendations include:

- Build on existing frameworks and processes such as RCPs (incl. inter-regional & global ones)
- Continue to promote and draw on them
- Ensure broad representation of local officials, civil society, the private sector and migrants themselves in GCM negotiation
- Rely on actors with local, on-the-ground expertise in formulating the GCM.

GCM FOLLOW-UP AND REVIEW

- A global compact should include a robust follow-up and review mechanism
- Follow-up and review should be state-led and be built around three elements:
 - Regular **Review of progress** in implementing GCM commitments using benchmarking to identify achievements, barriers and priorities for action
 - **Capacity building** measures in line with identified priorities
 - On going **broad based dialogue** to continue forging consensus on outstanding issues and to address emerging challenges

GCM FOLLOW-UP AND REVIEW

- Follow-up and review needs to take place on national, regional, and global levels
- GCM implementation should build on existing mechanisms. Existing global mechanisms include:
 - **IOM Council**
 - **IOM's International Dialogue on Migration (IDM)**
 - **Global Forum for Migration and Development**
- Need for consistency with broader UN reform process that is underway, and to ensure linkages with 2030 Agenda
- Member State driven process
- IOM is ready and willing to play an important role in follow-up and review

THANK YOU

Thank You for Your Attention.

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